



HAUTE AUTORITÉ DE SANTÉ

Towards a societal account of the impact of pain? Contributions from HAS, France



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Declaration of interests



The author declares having no conflicts of interest

Introduction



The measurement and management of pain has received an increasing amount of interest among researchers, healthcare professionals, patients and public decision-makers.

Prevention in the workplace and at home is also increasingly developed, using ergonomics

A number of measures have been taken in France to ensure a more adequate clinical response:

- Better assessment of pain levels, based on patients' experience,
- Faster access to specialised care
- Targeted therapeutic strategies, including non drug prescription

Introduction

Yet the **societal impact** of pain raises a number of new and challenging issues at different levels:

Organisational issues

⇒ How should services supply be structured to ensure adequate system response to patients' needs?

Measurement issues

⇒ Costs: Burden of pain in a society (indirect costs in terms of productivity losses or more generally, welfare losses for the patient), knowing that pain is common to many illnesses but specific to none

⇒ Benefits: Added individual and societal value of pain relief

P&R issues

⇒ How should innovations in pain relief be valued by society?

⇒ How should patients be reimbursed?

Outline of the presentation



I – Background on pain management in France and role of HAS

II – A selection of HAS' productions regarding pain management

III – Moving towards a societal perspective for HTA at HAS

I – Background: French health insurance

National Health Insurance

Mandatory, professional based solidarity

List of 30 ‘long term conditions’ with 100% coverage, 13% of French population, 62% of health insurance expenditure in 2008

Supplementary health insurance:

90% of the population with supplementary HI to cover out of pocket and benefits excluded from NHI

Universal medical cover (CMU) 2000

Extension of benefit package to remaining fringe of uninsured residents (150.000 individuals);

Provision of supplementary cover for residents under threshold income

I – Background: Pain management in France

Pain management has become a priority in the past twenty years in France

Pain relief in health care organisations (HCOs) has been identified by the Ministry of Health as an explicit objective since 1991

It is recognised as such in the public health code since 1995

The 2002 Law on patients' rights and healthcare system quality has made pain management a fundamental right for each citizen.

National priority programmes were defined by the Ministry of Health (1998-2002, 2002-2006, 2006-2010) with substantial earmarked funding (27 billion Euros of the current programme)

I – Background: Pain Management in France

Actions have been taken such as:

- Specialised care centres for pain management (288 in 2007)
- Patient information upon admission on HCOs' strategy for managing pain
- Professionals' training for pain management
- Pain management as an indicator in HCOs' accreditation process

I – Background: 3rd National Pain Programme

The 2006-2010 national programme for the improvement of pain management identifies four priorities:

1 – target populations (children, adolescents, frail elderly)

2 – Improve training of healthcare professionals

3 - Improve drug and non drug prescribing behaviour

4 – Structure access (in particular to specialised care centres)

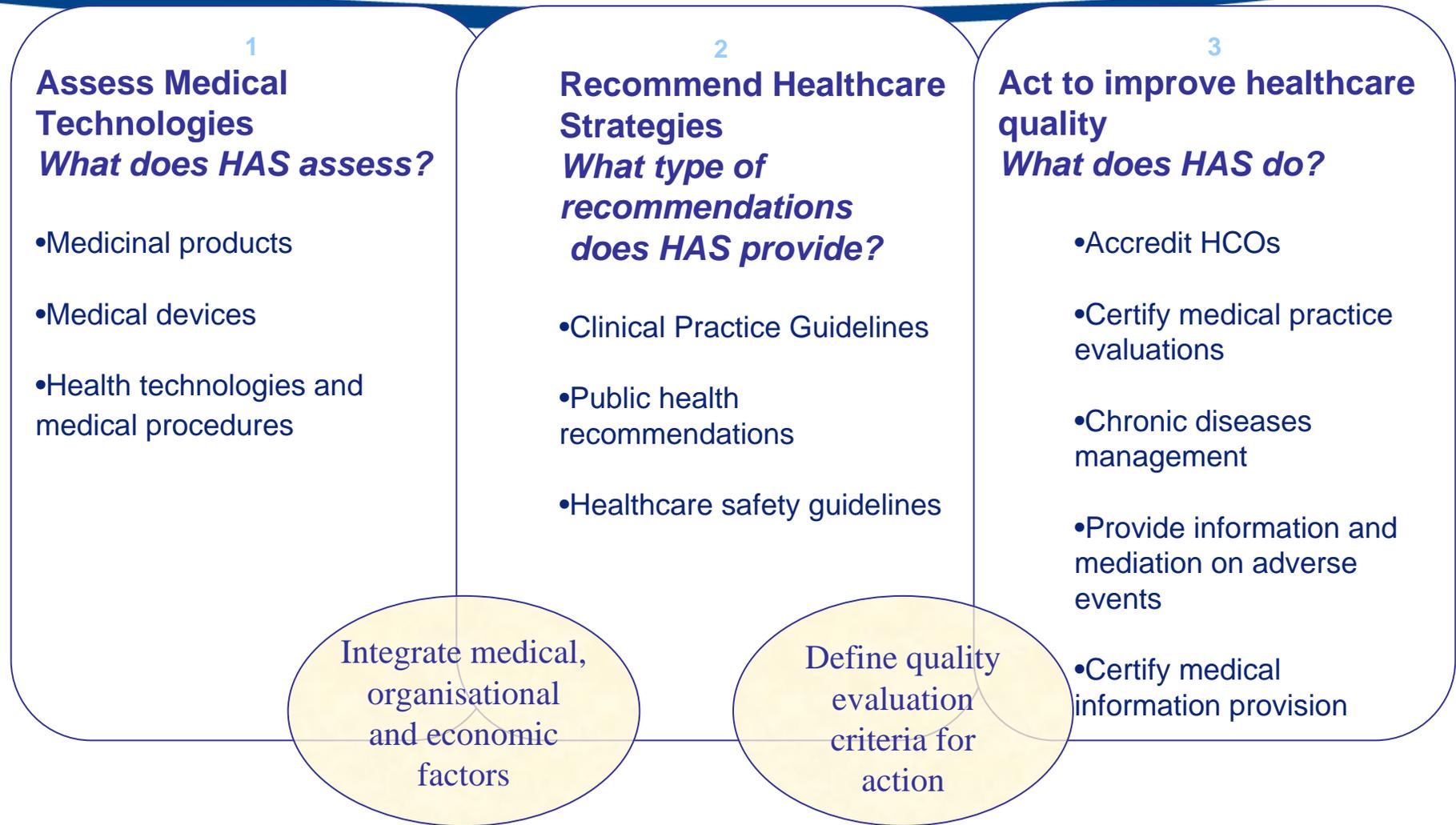
25 actions have been defined in cooperation with a large number of stakeholders (scientific societies, independent agencies, patients' representatives,).

The French *Haute Autorité de Santé* (HAS) is in charge of the assessment of some of the these measures

I – Background: Haute Autorité de Santé

- An independent agency, set up in 2005 to ensure quality in health care with a broad remit:
 - Health Technology Assessment, clinical guidelines, public health guidance, health Care Organisations (HCOs) accreditation, continuous professional development, labeling of patient information websites, ...)
- An additional remit in 2008 to address issues of efficiency (and therefore sustainability) at societal level
- ... Hence the strive to ‘ensure high-quality healthcare for all’

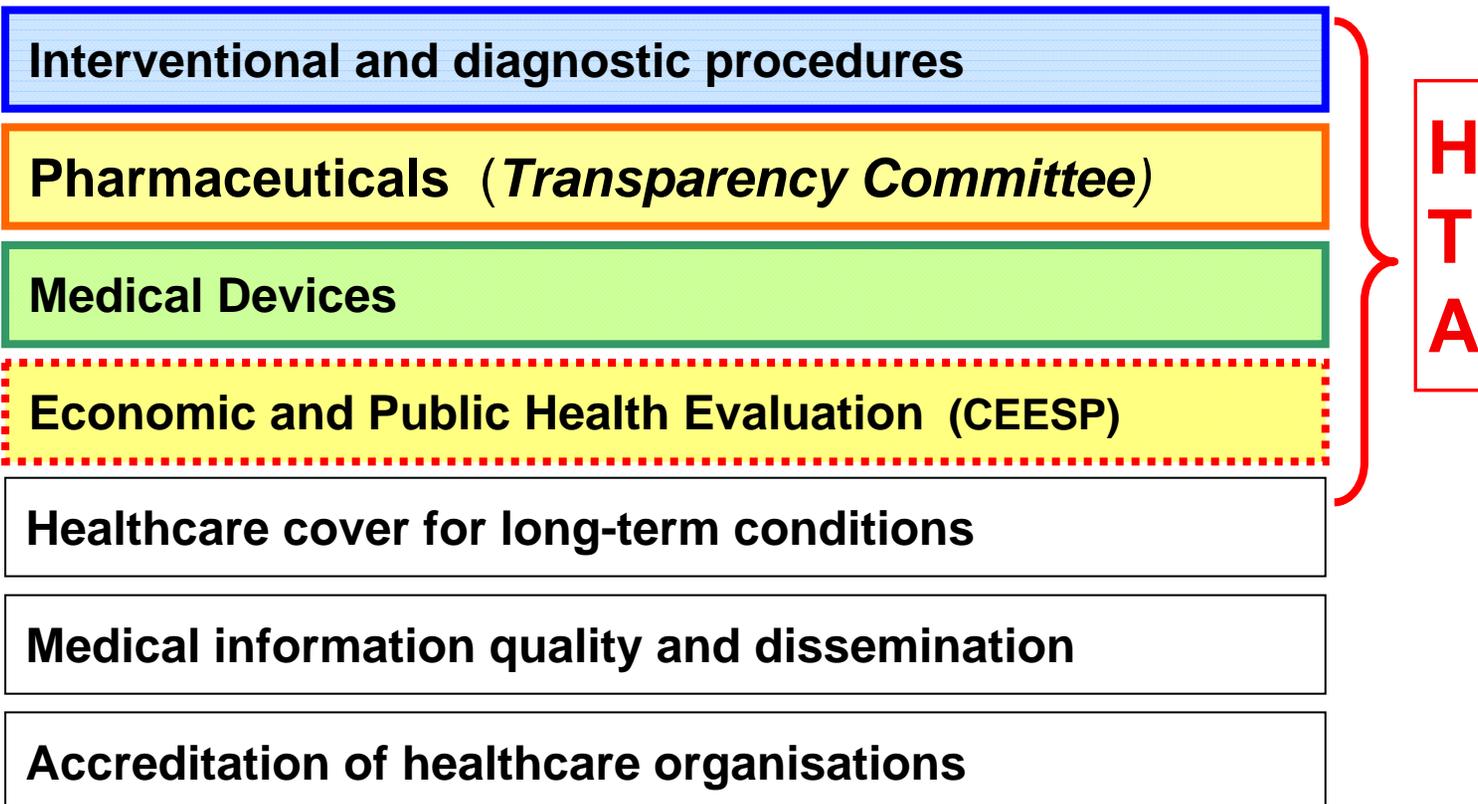
HAS: towards an integrated approach



HAS ensures high-quality healthcare for all

HAS governance and specialist Committees

Chairman of the Board : Prof. Laurent Degos
Board of 8 appointed full time members
Managing Director : François Romaneix



Each Committee is chaired by a member of HAS Board

II - HAS' recent productions related to pain (1)

Accreditation of HCOS (Health Care Organisations):

New accreditation manual (V2010) includes selected number of top priority indicators (called PEP – *Pratique Exigible Prioritaire*) that must be collected by hospitals. Pain is one among these.

This process indicator has been defined and validated by a research group (COMPAQh), mandated jointly by the Ministry of Health and HAS.

It accounts for HCOs' effort to measure pain adequately during hospital stays (number of occurrences of pain measurement in patient files over total number of eligible stays)

But additional indicators are needed to measure effective management at individual patient level.

II - HAS' recent productions related to pain (2)

Report on patients' daily suffering in French HCOs : la maltraitance 'ordinaire'

Monography undertaken for HAS by C. Compagnon & V. Ghadi to analyse patients' perceptions of their case management by HCOs. It covers both complaints related to lack of management of patients' pain and suffering induced by HCOs bad treatment (mishandling)

Objective: enhance knowledge of daily living conditions in HCOs (including long term care), thereby reducing information asymmetry between provider and patient

Results support introduction of PEP indicators into new accreditation process to measure effective HCOs effort to enhance patients' respect and adequate control of pain

II - HAS' recent productions related to pain (3)

Clinical and organisational guidelines on fibromyalgia:

A report assessing recent scientific evidence on fibromyalgia, its prevalence in France (using individual level data bases) and comparing with international experience has recently been examined by both the clinical guidelines committee (CVR) and the economic and public health committee (CEESP) at HAS

It contributes towards clarifying societal implications of acknowledging fibromyalgia as an illness

A necessary first step before possible production of clinical guidelines and/or patient information document... currently under discussion

II - HAS' recent productions related to pain (4)

Clinical and organisational guidelines for pain management (2009)

- Clinical guidelines to inform primary care physicians on how to measure pain and adequately refer patients to specialised pain centres (Part of the National Plan for Pain 2006-2010)
- Organisational study to measure adequacy of patients' use, misuse or lack of use of such facilities.

Results show that waiting time for a consultation is less than one month for half of the cases, and three months for 21%. 70% of cancer patients have a consultation within a week. The study also found that patients are in most cases adequately referred to the centres by doctors

II - HAS' recent productions related to pain (5)

Report on shared decision making and the patient's role at HAS (2009)

Publication of a report by a working group at HAS on the physician-patient interaction and the role of patients at HAS.

Patients perspectives on safety issues and pain management addressed

Results on shared decision making derived from cancer were presented and showed that patients and doctors do not value expected treatment impacts in the same way.

Implications for clinical guidelines production were drawn (importance of allowing choice at various stages + having patients' representatives in the guidelines production committees)

III – Towards a societal perspective in HTA (1)

How to assess benefit for the community?

A technology undergoing a full HTA should be:

- part of an overall medical strategy
- in competition with other medical / non-medical strategies

A full HTA should address clinical AND community benefit

- Medical effectiveness (real-life)
- Health economics (efficiency)
- Impact on organization of care
- Social choice
- Ethical issues

III – Towards a societal perspective in HTA (2)

Commission d'Evaluation Economique et de Santé Publique (CEESP), set up in July 2008

- Multidisciplinary approach:
 - 25 members, various profiles (Economics, Ethics/philosophy, Social sciences, Patient associations, clinicians (GPs and specialists)...
- In charge of Multiple Technology Appraisals (MTAs) and Public Health Guidance
 - Scoping
 - Validation
 - Defining methods for HTA at HAS, adopting a societal perspective

III – Towards a societal perspective in HTA (3)

Contribution of economic analysis

Provided economics is defined broadly as the best use of scarce resources, ie more than just cost-containment, one may start thinking about how economic analysis can contribute towards the final goal: increased value for society

If we do shift emphasis on how pain indicators should be used rather than how to refine measures, economic analysis will come in useful, along with other disciplines (statistics, psychology, sociology, ...), in particular, when it comes to reconciling individual (physician, patient) and collective (society's) interests.

III – Towards a societal perspective in HTA (4)

The role of patients and citizens

Patients have different perceptions of pain than providers or regulators and are also the only ones with the entire care pathway

Preference revelation through various techniques developed in experimental economics (Vignettes methods, ...), using econometric techniques to correct for some of the biases, should help identify better patients' and citizens' preferences.

Conclusion

Pain:

A new field of application where social sciences can contribute together towards a better understanding and management of pain in societies

An area of interaction between patients and physicians where the shared decision-making model may be most relevant

A challenge for HTA agencies in order to truly account for the value society gives to pain management and relief

Thank you for your attention

<http://www.has-sante.fr>



The screenshot shows the HAS website homepage. At the top, there is a navigation bar with links for English, Plan du site, FAQ, RSS, Aide, Contact, and Mentions légales. A search bar is also present. Below the navigation bar, there is a main menu with categories: Accueil, Présentation de la HAS, Événements, Toutes nos publications, Ressources humaines, Marchés publics, and Liens. The main content area features a large banner for "Certification des établissements de santé : la HAS recherche des experts-visiteurs" with a photo of three healthcare professionals. To the left, there are several sidebar boxes: "Professionnels de santé", "Grand public", "Presse", and "Programmes Thématiques". Below these, there is an "ÉVÉNEMENTS" section with a photo of a person and text about "Rencontres HAS 2008". The "ACTUALITÉS" section contains three news items: "Appel d'offres relatif à l'analyse de la littérature...", "La revue de mortalité et de morbidité (RMM) : une démarche d'amélioration...", and "La HAS publie son programme de travail". The "OUTILS" section includes "ABC Glossaire" and "Alerte". The "LETTRES D'INFORMATION" section lists "HAS Actualités & Pratiques n°10 - Juin 2009" and "Lettre d'information de la HAS n°17 - Mai / Juin 2009". At the bottom left, there is a large HAS logo and text about the HAS au Congrès de la médecine générale du 25 au 27 juin 2009, and EPP - Bilan et perspectives.

HAUTE AUTORITÉ DE SANTÉ

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Accueil | Présentation de la HAS | Événements | Toutes nos publications | Ressources humaines | Marchés publics | Liens

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Grand public
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Presse
Journalistes, agences de presse, ...

Programmes Thématiques
Infarctus du myocarde, prescription chez le sujet âgé, psychotropes

ÉVÉNEMENTS
- Rencontres HAS 2008 : synthèses des sessions disponibles

ACTUALITÉS

- ⊗ **Appel d'offres relatif à l'analyse de la littérature et la participation à la rédaction d'un rapport sur la révision de descriptions génériques**
Afin de satisfaire les besoins croissants en termes d'évaluation tout en maintenant un haut niveau de qualité, le service d'évaluation des dispositifs médicaux de la HAS a choisi d'externaliser une partie de la rédaction du rapport sur la révision des descriptions génériques des implants pour plastie endocanalaire dit «stent» (lot 1) et une partie de la rédaction du rapport sur la révision des des...19 juin 2009
- ⊗ **La revue de mortalité et de morbidité (RMM) : une démarche d'amélioration de la qualité et de la sécurité des soins**
La Haute Autorité de Santé propose à l'attention des équipes médico-soignantes un guide leur permettant de mettre en place des revues de morbidité et de mortalité (RMM). L'objectif de la HAS est d'améliorer la qualité et la sécurité des soins tout en favorisant le déploiement de cette démarche dans le cadre du développement des différents dispositifs existants : évaluation des pratiques profession...10 juin 2009
- ⊗ **La HAS publie son programme de travail**
Le programme de travail de la Haute Autorité de Santé a été actualisé récemment après la mise en œuvre d'une procédure annuelle d'identification et de sélection des thèmes de travail.18 mai 2009
- ⊗ **IPAQSS 2008 : la généralisation sur le champ MCO - contexte et résultats**
La clôture des 3 thèmes d'indicateurs recueillis en 2008 a été réalisée le 13 mars 2009. Jusqu'alors, les établissements MCO avaient accès à leurs résultats individuels dès la validation de la saisie. Ils peuvent

OUTILS
ABC [Glossaire](#) @ [Alerte](#)

LETTRES D'INFORMATION

- HAS Actualités & Pratiques n°10 - Juin 2009**
Lettre aux professionnels de santé. Rendez-vous chaque 1er jeudi du mois.
- Lettre d'information de la HAS n°17 - Mai / Juin 2009**
Lettre institutionnelle bimestrielle

La HAS au Congrès de la médecine générale du 25 au 27 juin 2009

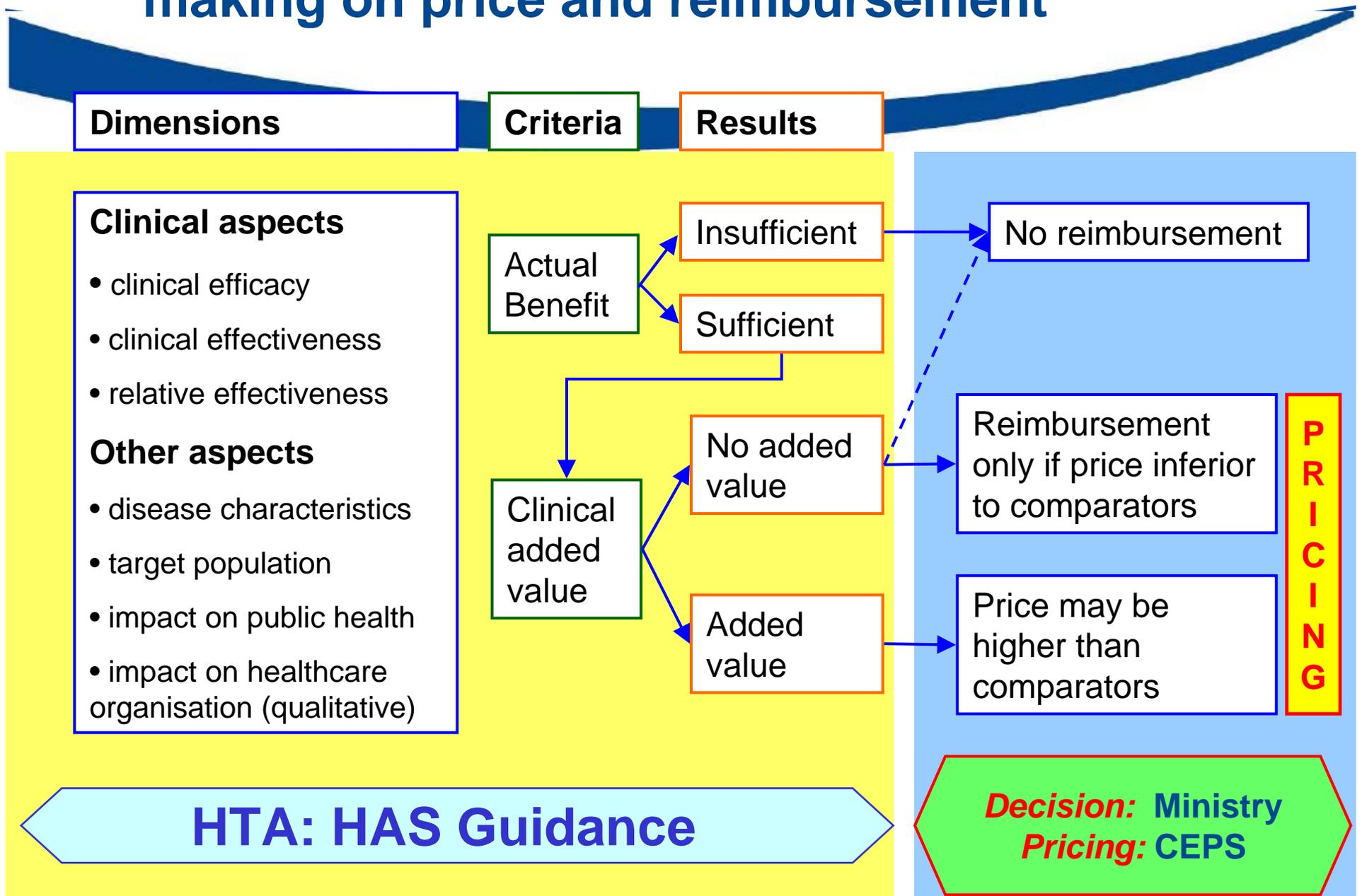
EPP - Bilan et perspectives - Voir la retransmission des débats en

HAS Actualités & Pratiques n°36 - Juin

Appendices



Initial assessment: From HTA to decision making on price and reimbursement



France: HTA and Decision Making

